

Appendices

The approval of the 1994 Lincoln City-Lancaster County Comprehensive Plan included three appendices which provide additional information regarding the development of the Plan and future land uses. A brief summary of each of the appendices is provided below. Copies of the appendices may be obtained by contacting the Lincoln-Lancaster County Planning Department.

A. Subareas

As stated in the main text of the Plan, subarea planning can "identify and address issues at a scale which is much more refined and responsive to local needs than can be attained under the much broader outline of the Comprehensive Plan". This appendix lists and illustrates those subareas for which plans have been developed and are approved as part of this Plan. In addition to approved subarea plans, other potential areas for which subarea plans might be developed are included in this appendix. All areas of the City and County are identified as potential subareas for planning purposes, either as existing neighborhoods within the City, growth areas of the future urban area, or as townships of rural Lancaster County. As subarea plans are completed, they will be considered for incorporation into the Plan as an amendment in accordance with the criteria set forth in the Plan.

B. Transportation Technical Report

This section of the Appendix contains the report issued in July, 1994, summarizing the formulation of the transportation element of the Comprehensive Plan up to that date. It documents the transportation and land use assumptions that were used in preparing the July, 1994, draft Comprehensive Plan, and presents findings from an impact analysis of alternative street and highway networks completed as part of the "major review process." The reader should note that the information in this section has not been updated to reflect changes occurring to the Plan subsequent to the July, 1994 edition.

C. Goals

On February 22, 1991 the City-County Common approved 151 "Working Goal Statements" as developed by the Community Congress for the Comprehensive Plan update process. These goals can be found throughout the Plan prefacing those sections to which they are applicable. This appendix contains, in a single location, the complete list of goals along with the Preamble, as approved by the Common.

Appendix A

Part I Approved Subarea Plans

Part II Other Subarea Plans

Part III Potential Subareas for Planning Purposes

Part I Approved Subarea Plans

The following list and accompanying land use maps recognize those documents which have been approved as official subarea plans. These subarea plans are officially approved documents intended to add detail to this Comprehensive Plan and to guide public and private programs and actions in specific geographic regions.

1. The 1987 University Place Neighborhood Plan--approved by City Council Resolution No. A-71607 on September 21, 1987 as an amendment to the 1985 Comprehensive Plan and incorporated by reference into the 1994 Comprehensive Plan.
2. The 1987 Woods Park Neighborhood Plan--approved by City Council Resolution No. A-72084 on May 31, 1988 as an amendment to the 1985 Comprehensive Plan and incorporated by reference into the 1994 Comprehensive Plan.
3. The 1993 Highlands Area Master Plan--approved by City Council Resolution No. A-75307 on March 19, 1993 as an amendment to the 1985 Comprehensive Plan and incorporated by reference into the 1994 Comprehensive Plan.
4. The 1994 South Ridge Subarea Plan--approved by City Council Resolution No. A-75962 on February 14, 1994 as an amendment to the 1985 Comprehensive Plan and incorporated by reference into the 1994 Comprehensive Plan.
5. The February 1994 update of the Housing Plan for Downtown Lincoln--approved by the Downtown Lincoln Association as an amendment to the 1990 Downtown Lincoln Housing Plan approved by City Council Resolution No. A-73697 on August 13, 1990 and incorporated by reference into the 1994 Comprehensive Plan.
6. The 1994 Capital Beach Subarea Plan--approved by City Council Resolution No. 76178 on June 13, 1994 as an amendment to the 1985 Comprehensive Plan and incorporated by reference into the 1994 Comprehensive Plan.
7. The 1996 "Downtown 2001: The Heart of the City" report--approved by City Council Resolution No. A-77390 on May 28, 1996 as Comprehensive Plan Amendment 94-07 to the 1994 Comprehensive Plan.
8. The 1996 North 27th Street Subarea Plan--approved by City Council Resolution No. A-77594 on September 3, 1996 as Comprehensive Plan Amendment 94-03 to the 1994 Comprehensive Plan. (Amended April 6, 1999 - Amendment 94-30)
9. The 1996 North 84th Street Subarea Plan--approved by City Council Resolution No. A-77799 on November 25, 1996 as Comprehensive Plan Amendment 94-04 to the 1994 Comprehensive Plan.
10. The 1997 S.W. 27th and West A Street Subarea Plan -- approved by City Council Resolution No. A-77929 on February 18, 1997, as Comprehensive Plan Amendment 94-16 to the 1994 Comprehensive Plan.
11. The 1997 North 27th Street Corridor Plan--approved by City Council Resolution No. A-78126 on June 9, 1997 as Comprehensive Plan Amendment 94-18 to the 1994 Comprehensive Plan.
12. The 1999 S1-S2 Subarea Plan -- approved by City Council Resolution No. A-79280 on February 1, 1999 as Comprehensive Plan Amendment 94-31 to the 1994 Comprehensive Plan.
13. The Comprehensive Plan Amendment 94-40 Study Area Plan - approved by the City Council Resolution No. A-80092 on March 27, 2000.
14. The 1999 Wilderness Park Subarea Plan -- approved by City Council Resolution No. A-80015 on February 14, 2000 as Comprehensive Plan Amendment 94-42 to the 1994 Comprehensive Plan.
15. The 1999 Greater Arnold Heights Area Neighborhood Plan--approved by City Council Resolution No. A-80440 on September 25, 2000 as Comprehensive Plan Amendment 94-45 to the 1994 Comprehensive Plan.

16. The Comprehensive Plan Amendment 94-56 Southeast Lincoln/Highway 2 Subarea Area Plan-approved by City Council Resolution No. A-80751 on March 26, 2001.

Additionally, a subarea plan for the N1-N2 Planning Zones should be developed prior to further development actions in the area. (Amendment 94-30)

May 1, 2001

Appendix B

Transportation Technical Report

(Owing to the length and technical nature of this document, the “*Transportation Technical Report*” has not been reproduced on the InterLinc site.

If you are interested in viewing the report, please contact the City-County Planning Department at (402) 441-7491 and we will gladly make arrangements for you to examine the document.)

Appendix C

Goals of the Community

On February 22, 1991, the City/County Common adopted the recommendations of the Community Congress in the form of the "Working Goal Statements." These Goals of the Community are as follows:

Preamble

To recognize the fundamental right to adequate conditions of life, in an environment of quality, which permits a life of dignity and well-being, and which bears a solemn responsibility to protect and enhance the environment for future generations.

- A. Provide a comprehensive plan for future development of Lancaster County as an effective tool for use by all government and private entities; and provide for frequent review and updating of the plan, making use of substantial citizen involvement.
- B. Utilize the comprehensive plan to guide development and coordinate improvements constructed by all.
- C. Continue community educational and informational programs to promote community participation in the planning process.
- D. Provide city and county services in an equitable, efficient and fiscally responsible manner.
- E. Develop innovative financial and legislative mechanisms and incentives to promote implementation of the community's goals.
- F. Assure that every child and youth are provided adequate housing, nutrition, health care, protection, education, recreation and the creative freedom to develop his or her unique potential.
- G. Encourage sensitive utilization and preservation of man-made and natural resources.
- H. Enhance the community's economy through local purchasing of local goods and services and through reinvestment of local capital.
- I. Support the government's ability to respond to the changing needs of the people.
- J. Increase housing opportunities for households of different sizes and income levels.
- K. Encourage cooperation between the city, county and state governments to enhance Lincoln as the capital for all the people of Nebraska.

Commercial and Retail Development

- 1. Development Downtown Lincoln as the primary multi-use center.
- 2. Encourage the development of competing regional retail centers while recognizing Gateway as currently being the dominant regional retail center.
- 3. Establish safe and adequate vehicle, transit, pedestrian and bike access both to and within Regional and Community Retail Centers.
- 4. Encourage the coordination of the siting of regional retail centers and the transportation plan.
- 5. Provide geographically convenient and accessible retail areas throughout the city and county so as to provide the widest possible variety of goods and services.

6. Discourage strip development and spot zoning and encourage more compact and higher quality retail and commercial development.
7. Improve the West "O" area.
8. Attempt to eliminate conflicts between retail and institutional land use when siting new retail locations.
9. Encourage the development of regional corporate office space in appropriate locations.
10. Encourage cooperation and coordination on regional issues among Lincoln, Omaha and surrounding communities.
11. Consider Lincoln's and Lancaster County's Quality of Life in future retail and commercial growth.

Downtown Lincoln

1. Maintain and enhance Downtown's multi-use role as the office, business, financial, entertainment, education, cultural, hotel, convention, retail and government center of the community, serving as the heart of the entire community.
2. Maintain Downtown as a significant force in improving the overall quality of life for all members of the community.
3. Reinforce Downtown's positive characteristics including: safety, convenience, cleanliness, and parking and provide a positive image and experience to all visitors and residents.
4. Provide open spaces and activities in Downtown Lincoln attractive to all members of the community.
5. Enhance Downtown as a visually and aesthetically pleasing place providing a broad range of year-round activities.
6. Strengthen Downtown as the entertainment and cultural center of the community.
7. Ensure that Downtown retains its status as the home of convention and hotel facilities in the community.
8. Encourage retail and commercial services which support and enhance Downtown as a convenient and full-service, multi-use center.
9. Enhance Downtown as a well-planned, well-designed and maintainable, high quality environment involving public and private developments.
10. Strengthen linkages between Downtown and adjacent areas, including the University of Nebraska City campus, historic Haymarket District and adjacent residential and commercial neighborhoods.
11. Promote high-density development Downtown.
12. Maintain and improve infrastructure in Downtown Lincoln.
13. Encourage creative strategies to expand housing Downtown.
14. Develop building codes to facilitate rehabilitation and to achieve life and safety standards, taking into account the unique circumstances of the redevelopment of the Downtown area.

Economic and Employment Development

1. Maximize employment opportunities with living wage jobs for all segments of the population to ensure

personal fulfillment and continued economic growth and stability in Lancaster County.

2. Encourage industrial, commercial, educational, agricultural and governmental job opportunities and the growth of the community's economy through cooperation and coordination between city and county government and other public and private organizations.
3. Encourage and maintain the supply of capable labor force to support orderly economic growth.
4. Assure that economic development is accomplished with respect for environmental quality.
5. Encourage office and retail development, entertainment and cultural opportunities, government and University employment and housing in Downtown Lincoln.
6. Encourage the growth of Lincoln and Lancaster County's sports industry.
7. Assure that graduates at all levels of education have employable skills and knowledge to sustain the area economy and high quality of life.
8. Encourage new and existing businesses to actively recruit and train students from Nebraska's colleges and universities in an attempt to retain our young people in the state.
9. Explore and encourage consolidation of city and county services and government.
10. Provide for the location of employment areas at sites which are convenient to existing and proposed residential areas throughout the county and accessible from the existing or proposed transportation system.

Education

1. Establish Lincoln and Lancaster County as the model education center for Nebraska and for the nation.
2. Consider education as a key to economic development.
3. Assure that all individuals have access to high-quality education
4. Promote the development, design, and use of public and private facilities to assure cooperative planning and maximum utilization, when appropriate.
5. Promote cooperation among all education agencies and institutions in the county to enhance programs and minimize duplication.
6. Enhance the academic environment by setting high moral, ethical and academic standards, and by increasing support and recognition of academic achievement.
7. Encourage necessary expansion of education facilities while remaining sensitive to the surrounding neighborhoods.
8. Provide universities, colleges and the community with a means by which university research findings can move easily into the commercial world for economic development.
9. Promote the location of new school facilities throughout the community constructed according to a comprehensive long range plan, and designed to satisfy instructional goals, long term occupancy, ease of maintenance and potential community use.
10. Promote the Lincoln City libraries as a critical resource for the community to pursue knowledge, ideas and opportunities for life long learning.
11. Distribute regular school facilities throughout the community in coordination with the Comprehensive

Plan in a manner which would provide for reasonable and efficient service areas.

Growth and Management

1. Maximize opportunities for planned urban development which are sensitive to the natural qualities of the area, including land uses efficiently served by a balanced and energy-efficient transportation system and community services and facilities.
2. Concentrate new growth in the Lincoln urban area and in the villages throughout Lancaster County. Protect existing rural areas from urban sprawl through planned development.
3. Encourage growth in the existing urban area to make the most efficient use of the existing infrastructure, and in those contiguous areas which can be added consistent with sound planning criteria.
4. Encourage efficient use of urban areas by providing for high density residential uses as an integral part of major, planned commercial developments.
5. Promote a pattern of growth and annexation that will support an adequate tax base for and an efficient use of present and future public investment in roads, sewer, water, electricity and other services.
6. Ensure quality development and provide for imaginative and innovative development approaches.
7. Discourage strip development and encourage more compact and higher quality development.
8. Identify, protect and enhance features which give Lincoln and Lancaster County its distinctive character, image, sense of purpose and means of orientation through urban design and historic preservation.
9. Preserve the quality of natural resources through policies which promote recycling and conservation.
10. Provide adequate and appropriately located areas for industrial development, with special emphasis on development of general aviation industries near the airport and nearby industrial parks.

Health and Human Services

1. Provide and advocate for quality, affordable and accessible public safety, health and human services for every person in the entire community, and recognize that these services must be a high priority to enhance our quality of life.
2. Increase cooperative public private efforts targeted toward multi-use facilities and coordination of the design and delivery of a comprehensive range of public safety, health and human services.
3. Increase community awareness of public safety, health and human services and sensitivity to the need for those services.
4. Provide services to meet the needs of individuals in undeserved populations in a manner that respects cultural diversity and individual dignity.
5. Actively encourage the prevention of disease, disability, premature death, property loss, and social dysfunctions in order to enhance the quality of life.
6. Require that formal planning and evaluation of public safety, health and human services, programs, and systems occur on a regular basis.
7. Involve the public, including service recipients, in all levels of planning, development, and evaluation of public safety, health and human services.
8. Develop Lincoln as the center for a network of regional health care services.
9. Assure that every child and youth are provided adequate housing, nutrition, health care, protection, education, recreation and the creative freedom to develop his or her unique potential.

Housing

1. Provide an environment for each neighborhood that promotes the safety and well-being of the residents.
2. Preserve and maintain the community's existing, useable housing stock.
3. Develop building codes which would facilitate new construction or substantial rehabilitation, while maintaining life and safety standards. Supplemental statement: Apply the appropriate building codes, uniformly, to the new construction and substantial rehabilitation of housing throughout the community.
4. Ensure that building codes and land development (i.e. subdivision and zoning) regulations are updated with consideration given to new, proven methods and technologies, reducing housing costs, increasing public safety and improving energy efficiency.
5. Increase home ownership opportunities for households of different sizes and income levels. Supplemental statement: Encourage the development of new subdivisions in all areas to increase the supply of buildable lots.
6. Encourage the development of an adequate supply of affordable rental housing for households of different sizes and income levels.

7. Encourage the development of housing that is appropriate to the requirements of households with special needs, including but not limited to, the elderly, the physically and/or mentally challenged, and households in crisis.
8. Provide opportunities for the development of multi-racial and multi-income neighborhoods throughout the community.
9. Provide for relocation of families subject to displacement by governmental projects.

Natural Resources and Environmental Protection

1. Make preservation, protection and enhancement of our natural resources and open space an integral part of the current and long range planning and development processes.
2. Provide for county-wide ecological planning.
3. Maintain, preserve and enhance existing wetlands and restore degraded wetlands.
4. Increase urban and rural tree resources.
5. Protect unique, rare, threatened or endangered plant and animal species in our community.
6. Maintain, preserve and enhance native prairie, and re-establish native plants on eroded areas to halt soil degradation, provide economic gain and enhance the landscape.
7. Protect natural stream corridors and enhance man-made open channels for the purpose of improving water quality and reducing flood damage and erosion while retaining open space.
8. Identify, evaluate and prioritize agriculturally productive land for continued agricultural production.
9. Provide green space, including common green space, for active and passive use.
10. Create a county-wide integrated, efficient, environmentally safe and conservation-oriented recycling and waste management system.
Supplementary statements:
 - a) Reduce the amount of waste going into landfills.
 - b) Develop a waste management plan naming responsibilities of citizens, recycling industries, haulers and governments.
 - c) Promote and support markets for waste materials and recycled products.
 - d) Stop illegal dumping.
11. Protect the quantity and quality of ground and surface water.
12. Develop an aggressive program for the treatment and use of sewage.
13. Provide for the monitoring and control of air, noise and visual pollution.
14. Reduce dependency on fossil fuels for energy.
15. Minimize off-site and on-site flooding and soil erosion resulting from growth and development.

Recreation and Culture

1. Maintain and refurbish parks, trails, tree resources and recreation facilities utilizing both public and private resources so that persons of all ages may have access to convenient, safe and enjoyable parks and recreation sites.
2. Provide people of all ages, backgrounds and interests with a variety of year-round educational programs and recreational opportunities that increase awareness and appreciation of Lincoln's unique natural environment.
3. Identify, through multi-agency cooperation, existing or potential open areas within Downtown Lincoln, existing and developing neighborhoods, county communities and the county proper for acquisition and development.
4. Develop and maintain a comprehensive trails system and create a unified network of on- and off-street trails which link parks, recreational facilities, commercial areas, education facilities, county communities, neighborhoods and business centers, utilizing major transportation corridors, abandoned railroad corridors, waterways and parkways.
5. Develop and maintain a linear parkway system along waterways and roadways.
6. Preserve, conserve and expand the significant ecological resources and important historical sites that relate to the history and development of the community.
7. Continue to provide new facilities, and expand and renovate existing facilities to provide for the year-round multiplicity of recreation opportunities.
8. Develop recreation programs to meet the needs and interests of the community.
9. Encourage cooperation among existing sports organizations, both amateur and professional. Encourage public agencies and private groups to aid these organizations in bringing major state, regional and national events to Lincoln and Lancaster County.
10. Cultivate the growth of cultural and artistic expression and appreciation in the community.
11. Celebrate the multi-cultural heritage of the community.
12. Designate and develop Downtown Lincoln into the arts and entertainment center for the community.

Rural and Agriculture

1. Preserve the rural quality of life while allowing for the quality growth of Lincoln and the incorporated communities of the county and encourage contiguous development.
2. Preserve highly productive agricultural land for agrarian purposes, as well as allow rural, non-agricultural residences; protect ecological and historic sites in rural Lancaster County.
3. Plan and coordinate the development and provision of quality transportation, public safety, education services, health and human services, water (including quantity), and waste management for the entire rural area.

4. Provide for orderly and compatible growth throughout the county by encouraging contiguous and infill development of existing towns and discouraging leapfrog development and sprawl (including sprawl of acreage development).
5. Ensure the preservation and proper utilization of environmental resources (e.g., prime agricultural land, soils, water, clean air, absence of noise, native prairie and woods.)
6. Develop a county-wide recycling and waste management system that includes all city, town and rural areas.
7. Provide for the prohibition and removal of abandoned vehicles and other types of junk.

Rural and Urban Neighborhood Preservation

1. Preserve, protect and promote the character and unique features of rural and urban neighborhoods, including their historical and architectural elements.
2. Maintain and enhance existing infrastructure and increase the life cycle of future infrastructure development.
3. Enhance rural and urban neighborhoods through the preservation of their natural environment.
4. Encourage the development of strong neighborhood associations.
5. Maintain and encourage retail establishments and businesses that are convenient to, and serve, neighborhood residents, yet are compatible with, but not intrusive upon residential neighborhoods.
6. Encourage stable and diverse rural and urban neighborhoods by increasing housing opportunities (accessibility and affordability) for all socio-economic groups.
7. Preserve the character of rural and urban neighborhoods through maintenance of existing housing stock and encouragement of compatible design in new housing.
8. Provide public facilities and services to enhance the existing neighborhoods.
9. Promote non-motorized transportation in order to protect the environmental quality and character of the neighborhood.
10. Promote public transportation from rural and urban neighborhoods to places of employment and shopping areas.
11. Reduce the volume of traffic and encourage lower vehicular speeds on all residential arterials and streets.
12. Maintain zoning and traffic patterns that are compatible with existing land uses and retain the character of the rural and urban neighborhood.
13. Limit degradation of the existing rural and urban neighborhoods due to urban growth.
14. Encourage open communication and public awareness of programs and projects, that are planned or available to rural and urban neighborhoods, that would assist residents in preserving their neighborhoods.

Transportation

1. Provide for the mobility needs of the community through a balanced and efficient system of roads, trails and public transportation alternatives.

2. Develop a unified land use and transportation system that balances the broad range of community goals and needs.
3. Encourage land use relationships that promote expanded non-auto travel, that increase auto occupancy, that increase energy efficient forms of transport and which maintain the quality of the living and working environment.
4. Maintain and enhance an efficient network of roads and public ways that allows the movement of people and freight to all areas of the community, prioritized to meet the current and future needs, balancing environmental effects, safety concerns, cost effectiveness, urban design and relationships to other community goals.
5. Provide for a long-range plan to develop early identification of bypass corridors and right-of-way retention.
6. Plan, develop and maintain rural roadways focused on serving rural residents, while developing roadways in the future urban area that will be compatible with the future land use plan.
7. Encourage and promote extensive use of non-motorized means of transportation by providing sidewalks, streets and a multi-use trail system within the community for commuting, recreation and other traveling.
8. Provide a balanced transportation system for the city of Lincoln and Lancaster County, which includes a range of integrated public transit alternatives that are efficient, convenient and comparable with the social and physical environment and provide mobility to all people.
9. Maintain and better utilize the capacity of the existing transportation system through prudent transportation management techniques that reduce present volume and/or slow growth rate of automobile traffic. Make alternative transportation a priority in order to reduce the need to expand existing roadways and parking lots.
10. Maximize the safe and efficient movement of rail passengers and freight, while minimizing conflicts with street, highway, non-motorized traffic, and adjacent land uses, while reducing adverse effects of rail caused community isolation.
11. Enhance the Lincoln Municipal Airport, its commercial and general aviation interests, and its regional aviation industries.
12. Provide for appropriate aviation development while minimizing the impact of general aviation facilities on adjacent land uses.

Urban Design and Historic Preservation

1. Protect and enhance features which give Lincoln and Lancaster County its distinctive character, supporting a desirable quality of life.
2. Protect and enhance the State Capitol, its Environs, and vistas to our premier landmark as a particular asset and responsibility of this community.
3. Develop public facilities that are exemplary in their design, execution, and maintenance, and demonstrate fiscal responsibility.
4. Provide for community input in design and review of public projects, to enhance both urban design and citizen involvement.
5. Develop public policy that balances responsible ownership with reasonable design standards to protect and enhance the built ownership.
6. Respect the natural character of areas by incorporating natural features into new developments and

adjacent existing projects.

7. Develop and enhance urban design by fostering alternative means of transportation, including an expanded and integrated trails system for both recreation and commuting.
8. Maximize orientation by continuation of existing streets and trails into new developments.
9. Protect and improve important vistas and entryways to the city.
10. Plan future roadways with adequate right-of-way to allow for attractive landscaping and to minimize effect of eventual widenings or modifications.
11. Balance benefits against long-term impacts of street widenings in established areas, publicly examining all alternatives, including "no build."
12. Encourage use of public arts through public and private investment, to enhance both existing and new developments.
13. Continue to encourage concentric growth, while recognizing physical, natural and economic factors.
14. Encourage an aesthetically pleasing, pedestrian oriented, mixed-use Downtown.
15. Exercise stewardship by preserving, protecting and enhancing our historic resources for future generations.
16. Encourage private ownership of historic properties.
17. Discourage demolition of significant historic properties, including protection for significant properties not yet designated as landmarks.